

Message Text

LIMITED OFFICIAL USE

PAGE 01 STATE 192507
ORIGIN EA-09

INFO OCT-01 AF-10 EUR-12 IO-13 ISO-00 DHA-02 SS-15
SIG-01 MMO-01 ORM-02 AID-05 SCA-01 CIAE-00 DODE-00
SY-05 INSE-00 DEAE-00 OES-07 L-03 PA-01 PRS-01
USIA-06 HEW-04 /099 R

DRAFTED BY EA:TBARNES/RLDAVIS:EH
APPROVED BY IO:GBHELMAN
P:CEMCMANAWAY
D/HA:SCLOWMAN
EA:ROAKLEY

-----027051 140219Z /23

R 131635Z AUG 77
FM SECSTATE WASHDC
TO USMISSION USUN NEW YORK
INFO AMEMBASSY ATHENS
AMEMBASSY BANGKOK
AMEMBASSY BERN
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY CANBERRA
AMEMBASSY COPENHAGEN
USMISSION GENEVA
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY MANILA
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PORT LOUIS
AMEMBASSY KUALA LUMPUR
AMEMBASSY JAKARTA
AMEMBASSY SINGAPORE
AMEMBASSY SEOUL
AMEMBASSY TAIPEI
AMEMBASSY TOKYO
AMEMBASSY WELLINGTON
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 STATE 192507

CINCPAC

LIMITED OFFICIAL USE STATE 192507

E.O. 11652: N/A

TAGS: SREF

SUBJECT: INDOCHINESE REFUGEES: APPROACH TO THE UN S
SECRETARY-GENERAL
R

1. THE ATTORNEY GENERAL AUGUST 11 MADE A DETERMINATION TO PAROLE INTO THE UNITED STATES 15,000 INDOCHINES, INCLUDING 7000 BOAT CASE REFUGEES. HIS DETERMINATION PROVIDES AN EXAMPLE THAT THE INTERNATIONAL COMMUNITY COULD FOLLOW IN EXTENDING TEMPORARY ASYLUM, GRANTING PERMANENT RESETTLEMENT, AND PROVIDING FINANCIAL AND MATERIAL ASSISTANCE TO INDO-CHINESE REFUGEES.

2. THE PLIGHT OF BOAT CASE REFUGEES IS PARTICULARLY POIGNANT. ACCOUNTS OF EXTENSIVE SUFFERING AND LOSS OF LIFE REACHED A CRESCENDO IN JUNE AND JULY. THEY CENTERED ON SHIPS AT SEA THAT PASSED UP REFUGEES IN DISTRESS, AND ON COUNTRIES AROUND THE PERIPHERY OF THE SOUTH CHINA SEA THAT FORCED BOATS BACK OFFSHORE, OR REFUSED TO ALLOW TO DEBARK IN THEIR PORTS THOSE REFUGEES THAT SHIPS HAD ALREADY RESCUED.

3. REFUGEES HAVE BEEN ARRIVING ON ASIAN SHORES DURING 1977 AT THE RATE OF 500 PER MONTH, WITH AN ADDITIONAL 1200 PER MONTH CROSSING RIVER AND LAND BORDERS INTO THAILAND. THAILAND CURRENTLY HAS 81,000 NON-BOAT CASE REFUGEES IN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 STATE 192507

TEMPORARY ASYLUM. BASED ON WHAT HAS BEEN OCCURRING, THE ONLY PRUDENT PLANNING ASSUMPTION IS THAT THE OUTFLOW WILL CONTINUE. THE U.S. PAROLE OF 15,000 REFUGEES IS THUS A PALLIATIVE, NOT A CURE. A BROADENED INTERNATIONAL RESPONSE IS THE BEST ANSWER.

4. SOME COUNTRIES OF TRADITIONAL IMMIGRATION ARE CONTINUING OR EXPANDING THEIR EFFORTS. FRANCE HAS CONSISTENTLY AVERAGED ABOUT 1000 INDOCHINESE REFUGEES PER MONTH SINCE MAY 1975. AUSTRALIA HAS JUST ESTABLISHED A REFUGEE OFFICE IN BANGKOK. AUSTRALIA, IN ADDITION TO THE SOME 3000 INDOCHINESE REFUGEES IT HAS ALREADY TAKEN IN, PLANS TO ADMIT 150 PER MONTH FOR AT LEAST A YEAR STARTING IN SEPTEMBER 1977. NEW ZEALAND ANNOUNCED JULY 26 THAT IT WOULD SHORTLY ACCEPT UP TO 70 FAMILIES, OR SOME 420 INDIVIDUALS (REF B). CANADA, WHICH HAS ALREADY TAKEN IN SOME 7000, RECENTLY INFORMED THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR) THAT IT WOULD ACCEPT 450 MORE. DENMARK ANNOUNCED IN EARLY AUGUST THAT IT WOULD TAKE IN 50 BOAT CASES. THE UNITED STATES, WHICH HAS ABOUT 146,000 IN COUNTRY, WILL TAKE 8000 FROM THAI CAMPS, IN ADDITION TO 7000 BOAT CASE REFUGEES.

5. UNHCR FIGURES FOR THE NUMBER OF INDOCHINESE REFUGEES
RESETTLED BETWEEN APRIL 1975 AND THE END OF JULY 1977 ARE:

- UNITED STATES	146,000
- FRANCE	36,000
- CANADA	7,000
- AUSTRALIA	3,000
- MALAYSIA	1,400
- WEST GERMANY	1,000
- BELGIUM	900
- UNITED KINGDOM	430
- DENMARK	300
- AUSTRIA	220

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 STATE 192507

- ITALY	215
- NORWAY	164
- NEW ZEALAND	160
- HONG KONG	154
- NETHERLANDS	140
- PHILIPPINES	120
- SWITZERLAND	70
- ISRAEL	66
- PARAGUAY	16

6. THE UNHCR, THROUGH INTERNATIONAL CONTRIBUTIONS, SUPPORTS
THE MAJORITY OF INDOCHINESE REFUGEES IN ASIAN TEMPORARY
ASYLUM, PRINCIPALLY IN THAILAND. THE UNHCR HAS ASSISTED THE
THAI GOVERNMENT SINCE AUGUST 1975 IN THE OPERATION OF 13
INLAND AND TWO COASTAL CAMPS. THE SUPPORT INCLUDES FOOD AND
SHELTER, PLUS TRAVEL COSTS FOR THOSE MOVING ON TO PERMANENT
RESETTLEMENT. THE THAI CONTRIBUTED -AND, MANPOWER,
AND FACILITIES.

TO MAKE A CONTRIBUTION IN 1977 INCLUDE: CANADA, MAURITIUS,
AND THE NETHERLANDS.

. GOVERNMENTAL CONTRIBUTIONS TO THE UNHCR FOR INDOCHINESE
REFUGEE MAINTENANCE IN ASIA FROM 1975 THROUGH JULY 1977
WERE AS FOLLOWS:

- AUSTRALIA	\$2,457,000
- BELGIUM	323,000
- CANADA	246,000
- DENMARK	1,278,000
- FEDERAL REPUBLIC OF GERMANY	1,979,000
- GREECE	15,000

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 05 STATE 192507

- JAPAN	1,852,000
- MAURITIUS	10,000
- NETHERLANDS	573,000
- NEW ZEALAND	557,000
- NORWAY	315,000
- PHILIPPINES	15,000
- SWITZERLAND	354,000
- UNITED KINGDOM	731,000
- UNITED STATES	18,700,000

8. CONGRESSMAN JOSHUA EILBERG, CHAIRMAN OF THE IMMIGRATION, CITIZENSHIP, AND INTERNATIONAL LAW SUBCOMMITTEE OF THE HOUSE JUDICIARY COMMITTEE, PROPOSED JULY 12 THE CONVENING OF AN INTERNATIONAL CONFERENCE ON INDOCHINESE REFUGEES. WHILE WE WOULD PREFER THAT THE INITIATIVE PROCEED FROM THE INTERNATIONAL COMMUNITY RATHER THAN SOLELY FROM THE UNITED STATES, SUCH A CONFERENCE COULD PROVIDE A USEFUL FORUM FOR ADDRESSING THE LONG RANGE PROBLEM OF INDOCHINESE REFUGEES AND FOR DISTRIBUTING THE INTERNATIONAL BURDEN.

9. ACTION REQUESTED: DRAWING ON THE ABOVE DATA, AND IN VIEW OF SYG WALDEIM'S INVOLVING HIMSELF IN THIS ISSUE WITH THE INDONESIANS LAST YEAR (REFTELS A AND B), WE WOULD LIKE YOU TO SEEK AN APPOINTMENT WITH HIM AS SOON AS POSSIBLE AFTER HIS RETURN TO NEW YORK, AND BEFORE HE DEPARTS

AGAIN, TO REVIEW THE SUBJECT TO SEE WHETHER HE WOULD BE WILLING TO DO SO AGAIN IN 1977. PLEASE:

A. EXPRESS OUR ADMIRATION FOR HIS INTEREST IN THE

PLIGHT OF INDOCHINESE REFUGEES, AND FOR HIS PRIOR EFFORTS TO RELIEVE THEIR DISTRESS.

B. MENTION THAT OUR MOST RECENT PAROLE ACTION IS DESIGNED TO ALLEVIATE RATHER THAN SOLVE WHAT PROMISES TO BE A LONG TERM PROBLEM.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 06 STATE 192507

C. RECOGNIZING THAT HE MAY BE RELUCTANT TO ENGAGE HIMSELF PUBLICLY IN ANY ACTIVITY WHICH MIGHT DRAW CRITICISM FROM COUNTRIES OF THE REGION, REQUEST THAT HE CONSIDER ONCE AGAIN ENGAGING HIMSELF PERSONALLY IN THE ISSUE, EITHER PUBLICLY OR PRIVATELY, IN CONCERT WITH THE UNHCR, PERHAPS BY:

1) APPEALING TO COUNTRIES OF TEMPORARY ASYLUM,

PARTICULARLY SINGAPORE AND MALAYSIA, TO OFFER HOSPITALITY TO INDOCHINESE REFUGEES.

2) APPROACHING THOSE COUNTRIES OF TRADITIONAL IMMIGRATION THAT HAVE NOT BEEN PARTICULARLY FORTHCOMING TO ENCOURAGE THEIR ACCEPTANCE OF INDOCHINESE REFUGEES FOR RESETTLEMENT, PREFERABLY BY ESTABLISHING A MONTHLY OR QUARTERLY QUOTA.

3) SOLICITING FURTHER FINANCIAL CONTRIBUTIONS FROM DEVELOPED COUNTRIES, PARTICULARLY THE FEDERAL REPUBLIC OF GERMANY AND JAPAN, TO UNHCR EFFORTS TO SUPPORT INDOCHINESE REFUGEES IN ASIAN TEMPORARY ASYLUM.

10. PLEASE ALSO ASK WALDHEIM WHETHER HE HAS ANY VIEWS ON THE MERITS OF AN INTERNATIONAL CONFERENCE ON INDOCHINESE REFUGEES, AND HOW BEST TO CONVENE ONE. CHRISTOPHER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: REFUGEES, REFUGEE RESETTLEMENT, PAROLE, DATA
Control Number: n/a
Copy: SINGLE
Sent Date: 13-Aug-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE192507
Document Source: CORE
Document Unique ID: 00
Drafter: TBARNES/RLDAVIS:EH
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770293-0358
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770863/aaaacblv.tel
Line Count: 239
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 1a29f25a-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03-Dec-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1607600
Secure: OPEN
Status: NATIVE
Subject: INDOCHINESE REFUGEES: APPROACH TO THE UN S SECRETARY-GENERAL R
TAGS: SREF, XC
To: USUN NEW YORK
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/1a29f25a-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009